#### REPORT OF THE AUDIT OF THE **FAYETTE COUNTY SHERIFF**

For The Year Ended **December 31, 2004** 



### **CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS**

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#### **EXECUTIVE SUMMARY**

# AUDIT EXAMINATION OF THE FAYETTE COUNTY SHERIFF

## For The Year Ended December 31, 2004

The Auditor of Public Accounts has completed the Fayette County Sheriff's audit for the year ended December 31, 2004. Based upon the audit work performed, the financial statements present fairly, in all material respects, the revenues, and expenditures of the County Sheriff and the revenues, expenditures, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer in conformity with the regulatory basis of accounting.

#### **Financial Condition:**

A fee official in counties with a population over 70,000 has two funds established with the state for the deposit of fees collected. Seventy-five percent (75%) of the fees collected are deposited in a County Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected are deposited to the county government fund and paid quarterly to the county government. These funds are closed at the end of each four-year term by paying the balances to the respective county government.

The Fayette County Sheriff had total receipts of \$5,164,191, which was a \$450,772 increase from the prior year. Except for reimbursed expenses in the amount of \$2,453,457, the sheriff paid 25% of receipts to the Fayette County Fiscal Court in the amount of \$699,534. This was a decrease of \$91,706 from the prior year. In addition, disbursements increased by \$3,951.

#### **Deposits:**

The Sheriff's deposits were insured and collateralized by bank securities.

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# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Sandra Varellas, Fayette County Judge/Executive Honorable Kathy H. Witt, Fayette County Sheriff Members of the Lexington-Fayette Urban County Government Council

#### Independent Auditor's Report

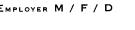
We have audited the accompanying statement of revenues and expenditures - regulatory basis of the County Sheriff of Fayette County, Kentucky, and the statement of revenues, expenditures, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer - regulatory basis for the year ended December 31, 2004. These financial statements are the responsibility of the County Sheriff. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, and the Audit Guide for County Fee Officials issued by the Auditor of Public Accounts, Commonwealth of Kentucky. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, the County Sheriff prepares the financial statements on a regulatory basis of accounting that demonstrates compliance with the laws of Kentucky, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the revenues, expenditures, and fund balances of the County Sheriff's operating fund and county fund with the State Treasurer for the year ended December 31, 2004, in conformity with the regulatory basis of accounting.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated September 1, 2005, on our consideration of the County Sheriff's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.



The Honorable Sandra Varellas, Fayette County Judge/Executive Honorable Kathy H. Witt, Fayette County Sheriff Members of the Lexington-Fayette Urban County Government Council

This report is intended solely for the information and use of the County Sheriff, the members of the Lexington-Fayette Urban County Government Council, and the Commonwealth of Kentucky and is not intended to be and should not be used by anyone other than these specified parties.

Respectfully submitted,

Crit Luallen

**Auditor of Public Accounts** 

Audit fieldwork completed - September 1, 2005

# FAYETTE COUNTY KATHY H. WITT, COUNTY SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGULATORY BASIS

#### For The Year Ended December 31, 2004

Revenues
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Federal Grants		\$ 143,299
State Grants		154,044
State Fees for Services		480,972
State - HB 413 and HB 452 Funds		351,034
Circuit Court Clerk		24,940
County Clerk		13,475
Commission on Taxes		3,236,069
Fees Collected for Services:     Auto Inspections     Serving Papers     Carrying Concealed Deadly Weapon Permits     Sheriff's Sale and Executions     Sheriff's Advertising Fees  Other Revenues:     Sale of Equipment     Tax Commission Add-On Fees     Interest Earned     Miscellaneous	\$ 107,980 106,325 40,960 730 7,020 7,080 427,543 62,610 110	263,015 497,343
Total Revenues		\$ 5,164,191
<u>Expenditures</u>		
Payments to State: Carrying Concealed Deadly Weapon Permits Jury Meals	\$ 27,332 5,227	 32,559
Total Expenditures		\$ 32,559

#### FAYETTE COUNTY KATHY H. WITT, COUNTY SHERIFF STATEMENT OF REVENUES AND EXPENDITURES - REGUALTORY BASIS For The Year Ended December 31, 2004 (Continued)

Net Revenues		\$ 5,131,632
Payments to State Treasurer: 75% Operating Fund 25% County Fund	\$ 4,462,098 669,534	5,131,632
Balance Due at Completion of Audit		\$ 0

# FAYETTE COUNTY KATHY H. WITT, COUNTY SHERIFF STATEMENT OF REVENUES, EXPENDITURES, AND FUND BALANCES OF THE SHERIFF'S OPERATING FUND AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS

#### For The Year Ended December 31, 2004

	75% Operating Fund		25% County Fund		Totals	
Fund Balance - January 1, 2004	\$	(165,686)	\$		\$	(165,686)
Fees Paid to State - Operating Funds (75%) Fees Paid to State - County Funds (25%)		4,462,098		669,534		4,462,098 669,534
Total Funds Available	\$	4,296,412	\$	669,534	\$	4,965,946
<u>Expenditures</u>						
Payments To Lexington Fayette Urban						
County Government	\$		\$	669,534	\$	669,534
Personnel Services-						
Sheriff's Salary		88,150				88,150
Sheriff's Training Incentive		3,093				3,093
Deputies' Salaries		2,493,530				2,493,530
Overtime Gross		46,657				46,657
Employee Benefits-						
Employer's Share Social Security		194,953				194,953
Employer's Share Retirement		398,455				398,455
Employer's Paid Health Insurance		232,426				232,426
Other Payroll Disbursements		16,397				16,397
Contracted Services-						
Audit		11,386				11,386
Cellular Phone		11,341				11,341
Computer Access		19,546				19,546
Consulting		11,432				11,432
Computer Maintenance		360				360
Internet		2,186				2,186
Maintenance Contract		23,920				23,920
Materials and Supplies-						
Office Supplies		32,094				32,094

FAYETTE COUNTY
KATHY H. WITT, COUNTY SHERIFF
STATEMENT OF REVENUES, EXPENDITURES, AND
FUND BALANCES OF THE SHERIFF'S OPERATING FUND
AND COUNTY FUND WITH THE STATE TREASURER - REGULATORY BASIS
For The Year Ended December 31, 2004
(Continued)

		75%		25%	
	Op	erating	(	County	
Expenditures (Continued)		Fund		Fund	 Totals
Other Charges-					
Conventions and Travel	\$	13,352	\$		\$ 13,352
Dues		3,562			3,562
Pager		256			256
Parking		16,570			16,570
Phone Service		21,929			21,929
Postage		5,348			5,348
Radio Equipment		12,295			12,295
Recruting		1,761			1,761
Rent		10,285			10,285
Tower Rental		9,000			9,000
Uniforms		20,654			20,654
Utilities		4,667			4,667
Waste Management		320			320
VOCA Consultant		9,632			9,632
VAWA Service Contract		3,199			3,199
Miscellaneous		1,743			1,743
Auto Expenses-					
Gasoline		68,206			68,206
Maintenance and Repairs		2,789			2,789
Equipment		3,002			3,002
Insurance		211,828			211,828
Capital Outlay-					
Office Equipment		25,401			25,401
Vehicle		69,270			69,270
					,
Total Expenditures	\$ 4	4,100,995	\$	669,534	\$ 4,770,529
Fund Balance - December 31, 2004	\$	195,417	\$	0	\$ 195,417

#### FAYETTE COUNTY KATHY H. WITT, COUNTY SHERIFF NOTES TO THE <u>FINANCIAL STATEMENTS</u>

December 31, 2004

Note 1. Summary of Significant Accounting Policies

#### A. Fund Accounting

A fee official uses a fund to report on the results of operations. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

A fee official uses a fund for fees to account for activities for which the government desires periodic determination of the excess of revenues over expenditures to facilitate management control, accountability, and compliance with laws.

#### B. Basis of Accounting

KRS 64.350 establishes that a fee official in counties with a population over 70,000 has two funds with the State Treasurer for the deposit of fees collected. Seventy-five percent (75%) of the fees collected is deposited in a County Sheriff's operating fund and used for office expenses of the fee official. The remaining twenty-five percent (25%) of fees collected is deposited to the county fiscal court fund and paid to the fiscal courts, urban-county governments, or consolidated local governments of the respective counties quarterly no later than April 15, July 15, October 15, and January 15. These funds are closed at the end of each official term by paying the balances to the respective county government.

The financial statements have been prepared on a regulatory basis of accounting, which demonstrates compliance with the laws of Kentucky and is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Under this regulatory basis of accounting revenues and expenditures are generally recognized when cash is received or disbursed with the exception of accrual of the following items (not all-inclusive) at December 31:

- Interest receivable
- Collection on accounts due from others for 2004 services
- Reimbursements for 2004 activities
- Tax commissions due from December tax collections
- Payments due other governmental entities for payroll
- Payments due vendors for goods or services provided in 2004
- Payroll expenditures incurred but not paid

The Attorney General issued a letter which stated that some revenues of the fee official offices could be considered reimbursed expenses. All reimbursed expenses are treated as revenue in the 75 percent fund.

FAYETTE COUNTY KATHY H. WITT, COUNTY SHERIFF NOTES TO THE FINANCIAL STATEMENTS December 31, 2004 (Continued)

#### Note 2. Employee Retirement System

The county officials and employees have elected to participate in the County Employees Retirement System (CERS), pursuant to KRS 78.530 administered by the Board of Trustees of the Kentucky Retirement Systems. This is a cost-sharing, multiple-employer defined benefit pension plan that covers all eligible full-time employees and provides for retirement, disability, and death benefits to plan members.

Benefit contributions and provisions are established by statute. Nonhazardous covered employees are required to contribute 5.0 percent of their salary to the plan. The county's contribution rate for nonhazardous employees was 7.34 percent for the first six months and 8.48 percent for the last six months of the year. Hazardous covered employees are required to contribute 8 percent of their salary to the plan. The county's contribution rate for hazardous employees was 18.51 percent for the first six months and 22.08 percent for the last six months of the year.

Benefits fully vest on reaching five years of service for nonhazardous employees. Aspects of benefits for nonhazardous employees include retirement after 27 years of service or age 65. Aspects of benefits for hazardous employees include retirement after 20 years of service or age 55.

Historical trend information pertaining to CERS' progress in accumulating sufficient assets to pay benefits when due is presented in the Kentucky Retirement Systems' annual financial report which is a matter of public record. This report may be obtained by writing the Kentucky Retirement Systems, 1260 Louisville Road, Frankfort, Kentucky 40601-6124, or by telephone at (502) 564-4646.

#### Note 3. Deposits

The Sheriff maintained deposits of public funds with depository institutions insured by the Federal Deposit Insurance Corporation (FDIC). According to KRS 66.480(1)(d) and KRS 41.240(4), the depository institution should pledge or provide sufficient collateral which, together with FDIC insurance, equals or exceeds the amount of public funds on deposit at all times. In order to be valid against the FDIC in the event of failure or insolvency of the depository institution, this pledge or provision of collateral should be evidenced by an agreement between the Sheriff and the depository institution, signed by both parties, that is (a) in writing, (b) approved by the board of directors of the depository institution or its loan committee, which approval must be reflected in the minutes of the board or committee, and (c) an official record of the depository institution. These requirements were met, and as of December 31, 2004, the Sheriff's deposits were fully insured or collateralized at a 100% level with collateral of pledged securities held by the Sheriff's agent in the Sheriff's name.

FAYETTE COUNTY KATHY H. WITT, COUNTY SHERIFF NOTES TO THE FINANCIAL STATEMENTS December 31, 2004 (Continued)

#### Note 4. Agreement with Lexington-Fayette Urban County Government

The Sheriff entered into a "Revenue Collection Agreement" on July 1, 2003, with the Lexington-Fayette Urban County Government. This agreement allowed the Division of Revenue to collect all state, county, district, and school property taxes in Fayette County excluding motor vehicle taxes. The agreement stated that the Sheriff shall receive 1% of all school taxes collected, and 10% of the first \$5,000 collected on state property taxes and 4.25% on any amount over the first \$5,000, 10% of the first \$5,000 collected on county property taxes and 4.25% on any amount over the first \$5,000, and \$150,000 for full/partial service district property taxes. This agreement expired June 30, 2004.

A new agreement containing the same terms was entered into on July 1, 2004. That agreement expired June 30, 2005, and as of July 1, 2005, the Sheriff became responsible for tax collection.

#### Note 5. Rental Agreements

The Sheriff is committed to the following rental agreements as of December 31, 2004: A verbal agreement with The Gibson Company for real property at 340 and 346 South Broadway Park, Lexington, KY. The agreement required a monthly payment of \$935.

The Sheriff also leases storage space for \$1,231 per year and a radio tower for \$9,000 per year.

#### Note 6. Return Of Fugitive Account

The Sheriff maintains a separate bank account for expenses incurred during the return of fugitives. The Sheriff's Office incurs expenses for these trips and requests reimbursement from the state. These reimbursements are then deposited into this bank account at which time the expenses are paid. Any excess in this account is turned over on a pay in voucher. The beginning balance was \$14,696. There were receipts of \$89,892 and disbursements of \$104,100 leaving a balance of \$488 as of December 31, 2004.



REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF THE FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS



# CRIT LUALLEN AUDITOR OF PUBLIC ACCOUNTS

The Honorable Sandra Varellas, Fayette County Judge/Executive Honorable Kathy H. Witt, Fayette County Sheriff Members of the Lexington-Fayette Urban County Government Council

> Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards

We have audited the financial statements - regulatory basis of the Fayette County Sheriff for the year ended December 31, 2004, and have issued our report thereon dated September 1, 2005. The County Sheriff's financial statements are prepared in accordance with a basis of accounting other than generally accepted accounting principles. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States.

#### Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Fayette County Sheriff's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses.

#### Compliance And Other Matters

As part of obtaining reasonable assurance about whether the Fayette County Sheriff's financial statements as of December 31, 2004, are free of material misstatement, we performed tests of compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.



Report On Internal Control Over Financial Reporting And On Compliance And Other Matters Based On An Audit Of The Financial Statements Performed In Accordance With Government Auditing Standards (Continued)

This report is intended solely for the information and use of management and the Kentucky Governor's Office for Local Development and is not intended to be and should not be used by anyone other than the specified parties.

Respectfully submitted,

Crit Luallen

Auditor of Public Accounts

Audit fieldwork completed -September 1, 2005